

# PbR results and contextual data

## Proven reoffending rates and the wider picture



Oct-

Oct-Dec 2015 cohort PbR results

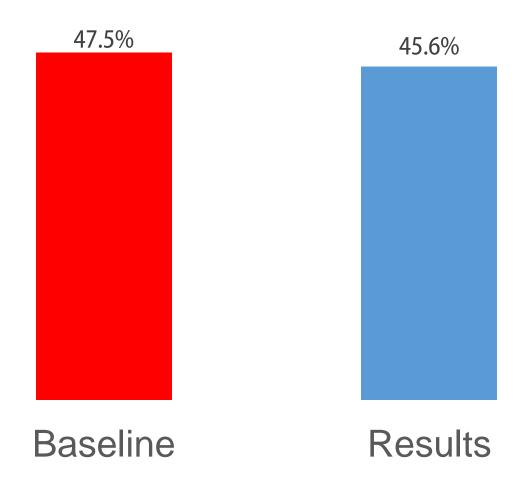
Wider Picture



Differences in performance?



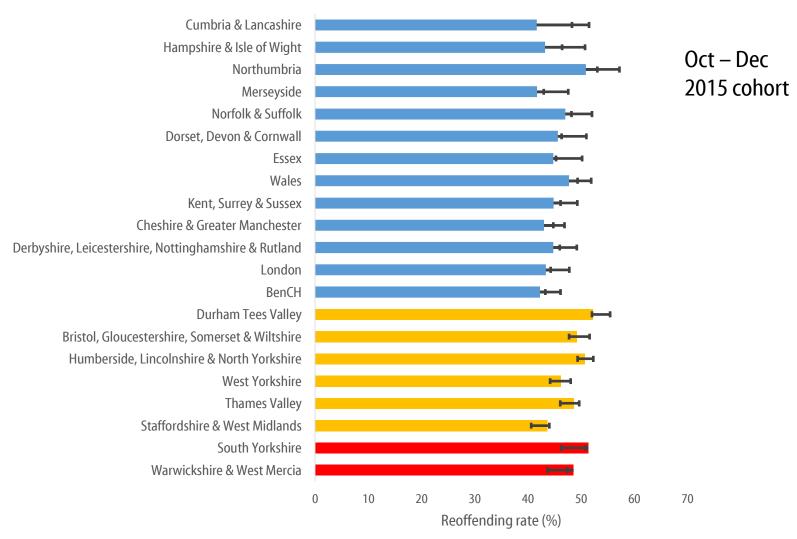




Source: MoJ proven reoffending statistics







Source: MoJ proven reoffending statistics



What is causing these differences?

#### **External factors**



#### Police

• Positive outcomes – charge rates

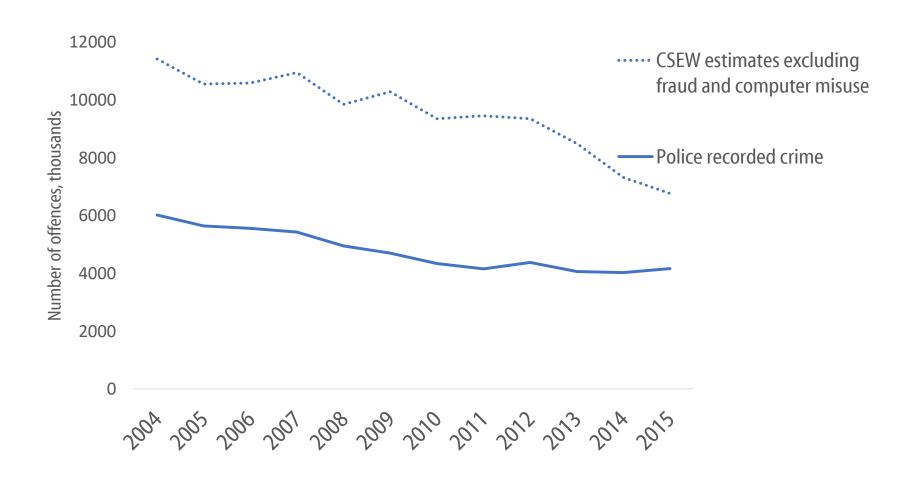
#### **CPS**

Conviction rates

#### Courts

• Timeliness & effectiveness

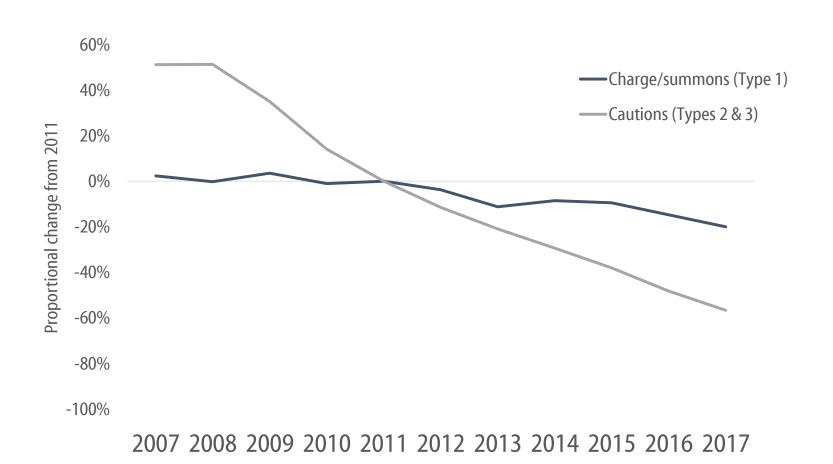
#### Crime is going down



Source: ONS & Crime Survey for England and Wales



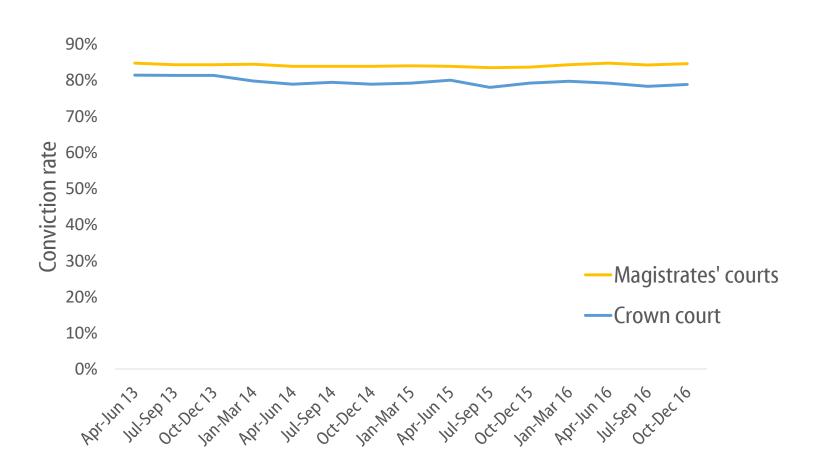
#### Police positive outcomes are down



Source: ONS

#### **Conviction rates unchanging**

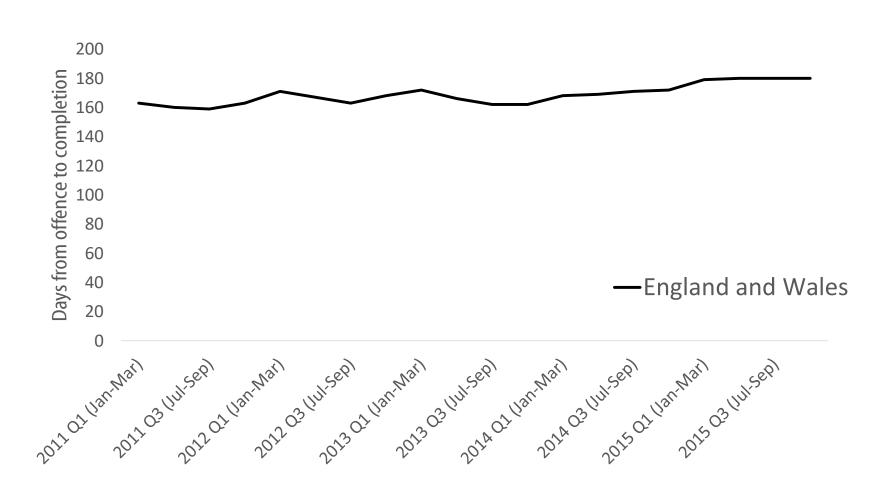




Source: CPS data release @ cps.gov.uk

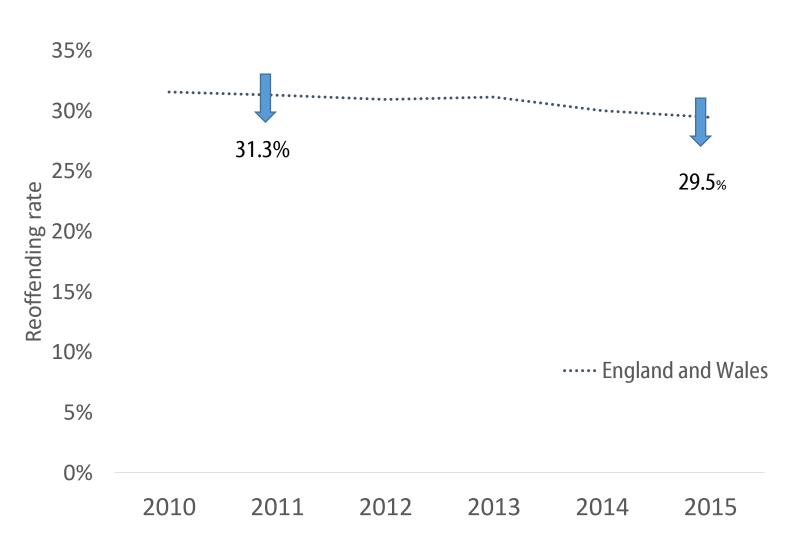
#### **Court timeliness increasing**







#### Reoffending rates down... just



Source: MoJ proven reoffending statistics

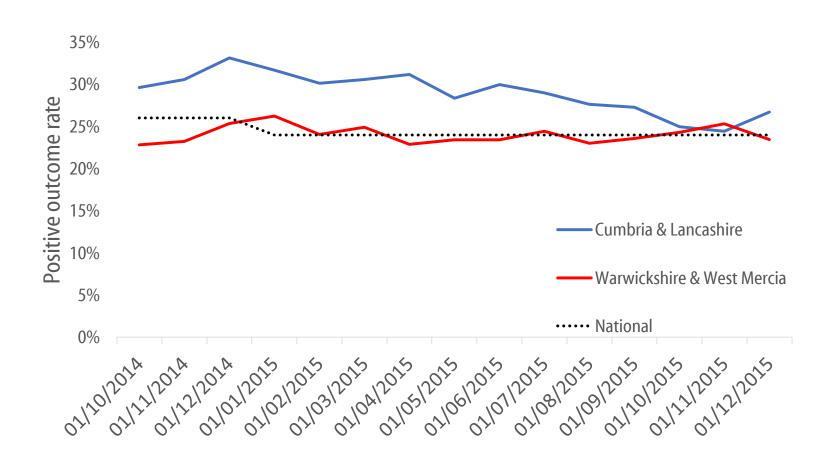


So what are the differences.....

(if any)

#### Differences in CRCs – Police outcomes

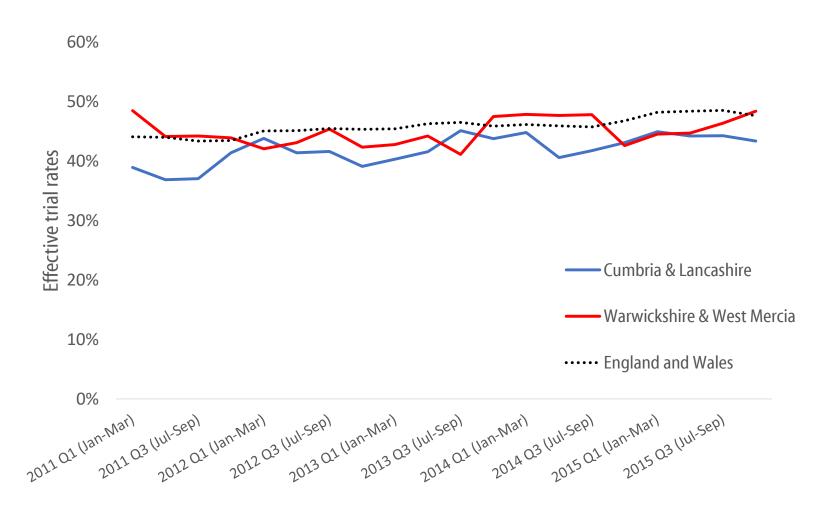




Source: Outcome data @ www.data.police.uk

#### **Effective trial rates**

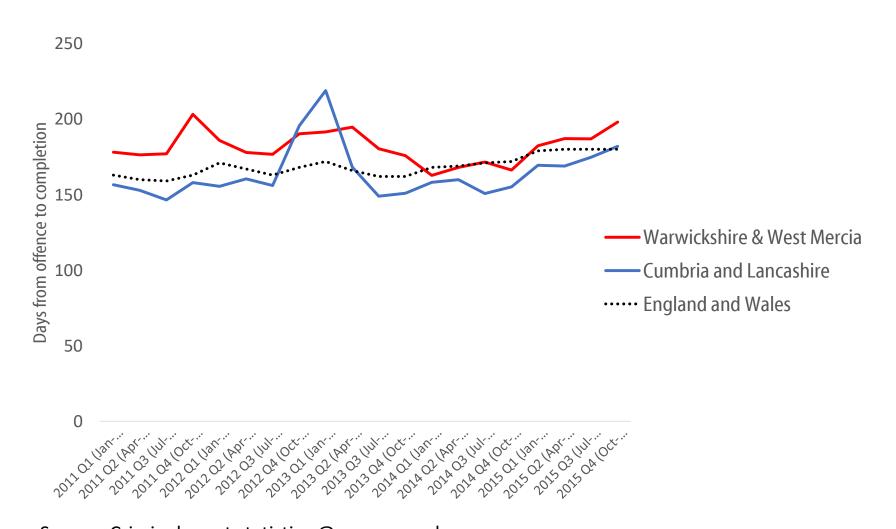




Source: Criminal court statistics @ www.gov.uk

#### Timeliness in the courts





Source: Criminal court statistics @ www.gov.uk



Now What?





Re-offending rates relatively stable nationally – despite constantly changing contexts

CRCs respond differently to the same context

Focus on what is in your control





#### What is high quality offender management?

Dr Sam King – sk532@le.ac.uk

Transforming Rehabilitation: Learning from the PbR results
Tuesday 28 November
Kings Cross, London

#### What do mean by 'quality' in offender management?

 Measures of the extent to which offender management achieves a particular purpose or outcome

 Quality in relation to official data (i.e. reconviction rates) and inspections (protecting the public; reducing reoffending; abiding by the sentence (HMIP, 2017))

 Integrated Probation Performance Framework – 20% targets focused on timeliness; 18% on the number of requirement completions; lack of focus on measuring quality of offender management (National Audit Office, 2008)



#### Practitioner views on quality

Relatively little research explicitly addressing practitioner perspectives on quality in offender management

Practitioners value:

- Good working relationships;
  - (Rex, 1999; King, 2014; Wood et al, 2015)

When someone comes along and says, "what you're doing is wrong, you need to change this, this and this", they tend to be a bit stand-offish (Offender Manager)

- Resources;
  - (Robinson *et al*, 2014)
- Individualization and flexibility
  - (Mawby and Worrall, 2013;
     Robinson, Burke and Millings,
     2016)

#### Service user views on quality

 Good working relationships, characterised by: trust; honesty; respect; listening (Rex, 1999; McCulloch, 2005; Barry, 2007; Healy, 2010; King, 2014; King, Hopkins and Cornish, 2015)

 Practical help: problem-solving; talking/ listening; motivation and encouragement; service user involvement (Farrall, 2002; Barry, 2007; Healy and O'Donnell, 2008; King, 2014)

Co-production, personalisation and relationality (Weaver, 2011, 2012, 2015)



#### Barriers to high quality offender management

- Pains of desistance (Nugent and Schinkel, 2016)
  - Isolation
  - Goal failure
  - Hopelessness

Systemic barriers (Halsey and Deegan, 2015)

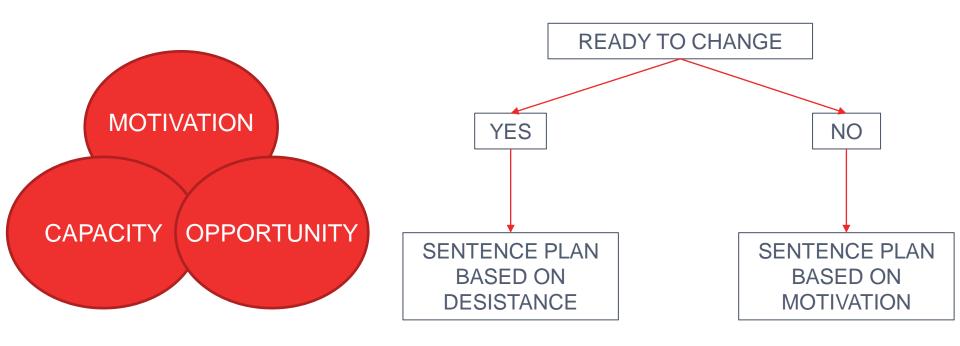
You're getting pushed from one side to another... And going from place to place requires quite a bit of effort.

And, like I say, I haven't had much joy with them, so I've tended to say, "alright, I'll do this on my own" (Service user)

Inter-agency working (King, 2014; King, Hopkins and Cornish, 2015)



#### Improving quality in offender management





#### What can be done?

- Does delivery model offer opportunity to develop genuine relationships?
- Are service users engaged in sentence planning?
- Are interactions with service users rooted in desistance principles?
- Can systemic barriers be challenged?
- Do practitioners have local knowledge, and is there third sector (equal) involvement?



### MEASURING RELATIONSHIPS

Findings from the Offender Management Feedback Questionnaire

#### RELATIONSHIPS ARE IMPORTANT?

- Ministry of Justice initiative
- University of Leicester Offender Manager Feedback Questionnaire
- MoJ Version
- Institute of Criminal Policy Research and University of Greenwich
  - OMFQr
  - OMFQ OM

#### RESEARCH QUESTIONS

Can we measure one's experience of probation?

Is this related to things we'd expect?

 Can we capture a mirror image of this experience from OMs?

Is any of this related to reoffending?

#### **OMFQ**

- Demographic
  - Previous experience of probation, order/licence, length of order, ethnicity, age, gender, disability
- Fact Questions
  - Do you know who your OM is?
  - Same person?
  - Discuss sentence plan?
  - Involved in drawing up sentence plan?
- Items of the OMFQ

#### ITEMS OF OMFQ

My Probation Officer (Offender Manager) is not in touch with my concerns.

I feel my social skills (how I deal with other people) have improved during my time on probation.

I have been able to fit probation around my work/family life.

I feel my Probation Officer (Offender Manager) and I work well together.

I don't get on well with my Probation Officer (Offender Manager).

My time on probation has had little or no impact on how likely I am to reoffend.

I feel that my time on probation is well organised.

I am more confident because of the training and support I have had on probation.

When I go to meet my Probation Officer (Offender Manager) I generally see the same person.

### RESEARCH

N				%	OMFQ-OM
approached	Ineligible	Refused	Completed	completed	Completed
1000	300	237	463	66.1	183

#### WHO WAS IN THE STUDY?

- Mostly male (89%), about 33 years old, White (90%).
- Most on orders (75%)
- 70% had orders of 12 months or under
- 66% had previous experience of probation

- Almost all reported knowing who their named OM was.
- For 70% this had been the same person for this entire order/licence.
- Over 90% reported that their OM had discussed their sentence plan with them.
- Over 80% reported feeling involved in drawing up the sentence plan.

#### **FACTORS**

- Engagement with Probation (13 items)
  - 'My probation officer (OM) and I work well together',
  - 'My probation officer (OM) is not very professional'. (negative)

- Acquisition of Skills (11 items)
  - 'I feel that I have learned new skills that will help me in the future'
  - 'Being on probation has sorted out most of the problems that made me offend'

#### WHO WERE THE OMS?

- 183 questionnaires completed by 97 OMS
- 1/3 female
- 59% between 30 49
- 95% White

- Very experienced (50% had 5 years or more)
- Super Busy (83% had 30 or more on caseload)

#### ITEMS OF OMFQ-OM

- 1. I think this person believes that I am in touch with their concerns
- 2. I feel that this person has not responded well to being on probation
- 3. This person has been able to fit probation around his/her work/family life.
- 4. I feel that this person and I work well together
- 5. This person and I don't get on that well
- 6. I think that the work that this person and I have done has reduced his/her
- 7. This person is motivated to complete his/her programmes/courses.
- 8. I think that this person is more confident because of the training and support they have received....

#### RESULTS

- Females reported more positive engagement with probation, but OMS viewed no difference by gender.
- Age was not related to engagement with probation or OM perception
- Those who had been on probation previously viewed were less engaged (Mirrored by OMs)
- Those on Orders and felt they had acquired more skills than those on Licence. (not OMs)
- Positive engagement and perception of improved skills were greater the longer someone had been on probation (not OMs)

#### RESULTS

- Engagement and Skills were perceived as more positive if:
  - Had the same OM for entire Order/Licence (OMs)
  - If OM discussed sentence plan (no OMs)
  - If felt involved in drawing up sentence plan (OMs)

# RELATIONSHIPS AND RECONVICTION

Reconviction data for 396 (86% of the 463).

• 140 had been reconvicted within twelves months (35.4%)

 Committed 651 offences (4.7 per reoffender), and first offence was 183 days from sentence date

## RELATIONSHIPS AND RECONVICTION

- Those who reported greater engagement with probation did not differ significantly on the proportion reoffending.
- Those who reported greater acquisition of skills were significantly MORE likely to reoffend.
- Scores on the OM scales were not related to reoffending
- Reverse relationship between number of reoffences and OMFQ-OM score almost significant.

# WHY THESE RESULTS?

Very select sample

Limited analyses

Perceptions of Engagement versus Reality

## CONCLUSIONS

- Significant relationships were identified!
- Perception of engagement may be important. It may not.
  - Measures might not have been sensitive enough.

 Future research should continue to examine how the experience of probation can influence outcomes

• Embed measures of change to capture journey travelled.



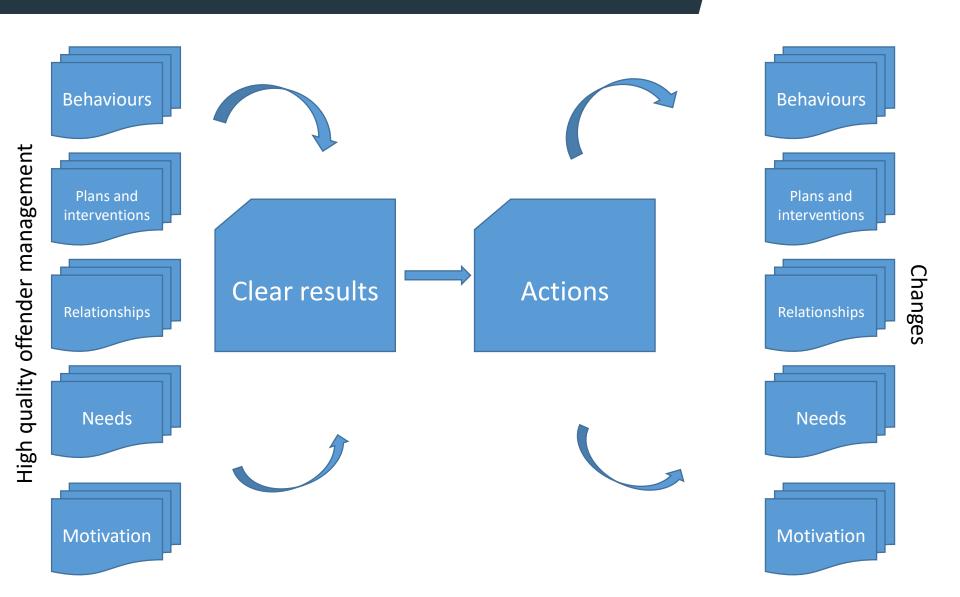
Predict your PbR results and continuously learn how to improve them Jack Cattell, GtD





## **Predictive analysis**







Background











TR bonus payments are incentivising innovations to reduce reoffending



Data collection and analysis faster, and new prediction techniques developed

## Benefits of predictive analysis



(Or what we must achieve)

- 1. Accuracy predicts reoffending
- 2. Insightful learn how to do things better
- 3. Dynamic change during the order or license
- Communication inform all officers' and managers' decisions
- 5. Influence others MoJ, CJS, delivery partners
- 6. Estimate PbR returns



Predicting your reoffending rate

## How is it currently done?



OGRS

Offending history

OASys Needs

Critique with new context:

Not focused on what you can control and PbR

Not taking advantage of new data technology and new prediction techniques

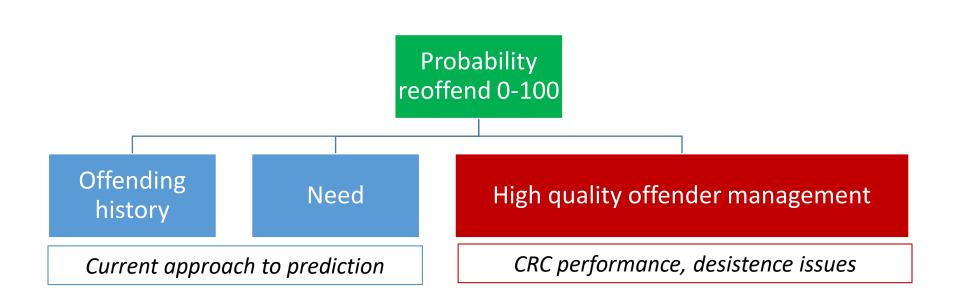
Not timely enough



Communicate the implication of performance on reoffending rates

#### What to do instead?





### Constant feedback and development





As soon as you learn more about an offender the prediction is updated – early warnings and dynamic responses



There will be new offenders, better data, evaluation results and innovative interventions

Regular development vital

#### Is doable now



You have these data

The analysis techniques are available

The IT is available



Continuously learn

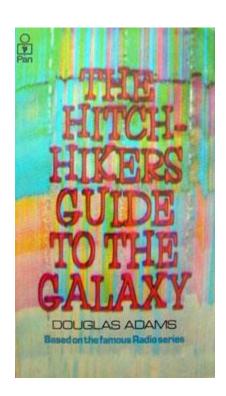
#### **Communication Problem**



"Have an answer for you? Yes. But you're not going to like it.

"

Need to ask the right questions of the results





## The difference with predictive analysis

"Take the results out of the hands of the statisticians and put them in the hands of people who can do some about those results"

### **Communication questions**



In order to constantly improve, the results must answer two questions for officers, team managers and senior managers:

- Diagnose: Why is the reoffending predicted rate 42% for my offender/team/CRC?
- 2. Solution: What should I do about it?





Contract requirement



Reoffending rate

Collaboratively identify system reform

#### **Call to action**



Position	Use the predictive analysis to
Missed Baseline	Find the good examples and ensure
On baseline	that practice is implemented
Beaten baseline	Find what drove the change and monitoring continuation.  Spread the practice to other CRCs.

Speak to me or any one from GtD about your predictive analysis road map